

HASTINGS PLANNING COMMISSION WORKSESSION

A worksession of the Hastings Planning Commission has been scheduled for Tuesday, September 5, 2023 at 4:00 PM in the Hastings Public Library, 314 N. Denver Ave.

AGENDA:

1. Call to Order
2. Roll Call
3. Pledge of Allegiance
4. Motion to adopt the current agenda for the Planning Commission Meeting
5. Public Notice
 - a. - Official Notice of the Regular Meeting was published in the Hastings Tribune, Friday, August 25, 2023. Pursuant to Nebraska Revised Statute Section 84-1412, the public is advised that a copy of today's agenda and all reproducible written material which will be discussed at today's meeting is located at the back of the City Library. Also, a current copy of the Nebraska Open Meetings Act is located on the wall of the Conference Room, which is accessible to members of the public.
6. Special Order of Business
 - a. Discuss Annexation- E 26th St & N. 2nd Ave.

Adjourn

Staff Memorandum



To: Hastings Planning Commission
From: Chad Bunger, AICP, CFM Director of Development Services
Date: August 30, 2023
Meeting Date: September 2, 2023
Re: Work Session to Discuss Annexation of E. 26th Street and N. 2nd Avenue Area

Section 2-606 of the City Code of Ordinance requires that the Planning Commission review areas eligible for unilateral annexation every three years, as well as county industrial areas every two years. 2023 is the year to conduct both of these reviews. This process began on May 16, 2023, when the Planning Commission held a work session to discuss the annexation review topic and give direction on areas that the City staff should consider. At that work session, City staff proposed 10 different areas adjacent to or surrounded by the City limits as potential properties to be considered in this round of annexation review. The result was the identification of 42 separate properties to be considered for this round of reviews.

If the annexation review proceeds to a recommendation to annex to the City Council, the City must follow the process identified in the Nebraska Revised Statutes (N.R.S 16-116 through 16-130).

City staff has engaged these 42 property owners to introduce the topic, explain the annexation process, and hear comments at a series of neighborhood meetings from August 22nd – August 31st at the Hastings Public Library.

This work session is intended to discuss the annexation review process further and also specifically discuss the eight properties in the E. 26th Street and N. 2nd Avenue areas. Subsequent work sessions will be held in the upcoming weeks to discuss the other three review areas (Yost Avenue, the East Industrial Area, and the Southwest Industrial Area).

As part of the requirements of the State Statutes, an extension of the City services plan must be provided for each area proposed to be unilaterally annexed into a City. Development Services staff has prepared individual property sheets that describe the subject site, the zoning, utilities available to the site, and public services available in the area. It is intended for these individual property sheets to serve as the basis for the required extension of City services plan. Each property sheet for the eight properties at the focus of this work session is attached.

Generally speaking, these eight properties are single-family homes with some level of agricultural production or undeveloped land that is being row-cropped. One property is owned by the City and is a future expansion area of the City's Parkview Cemetery. Properties have a mix of services, including water, sanitary sewer, electricity, and gas.

No formal decision should be made at this work session. City staff would appreciate direction on the staff's review of each property and how to proceed. City staff would also recommend that the property owners in this area review and the public be invited to ask questions and provide comments at this work session.

The Development Services staff appreciate the opportunity to review this project and gain direction from the Planning Commission.

Northeast Corner of Parkview Cemetery

Owner: City of Hastings

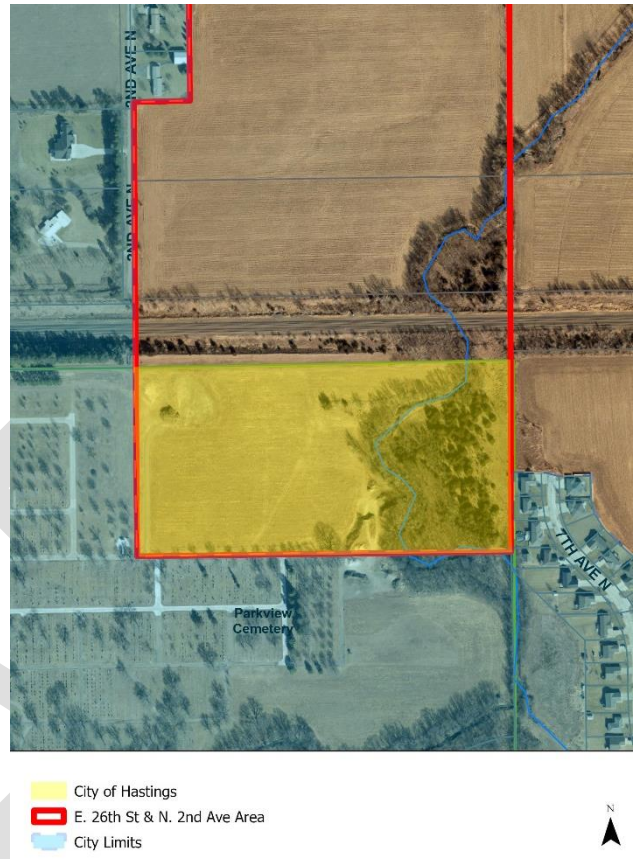
Subject Site:

The subject site a 19.9 acre tract of land designated for a future expansion of the City's Parkview Cemetery. The land slopes to the east toward a tributary of the West Fork of the Big Blue River.

Properties to the north are in rural Adams County. The Eastridge Meadows residential properties to the east of the site are in the City limits. The farm ground further to the east is in rural Adams County. Properties to the west and south are located in the City. The immediate properties to the west and south are part of the cemetery.

Floodplain Information:

The majority of the site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain). The eastern edge of land is located in FEMA Zone AE, 1% Annual Chance Floodplain (100-year floodplain), and the mapped Floodway (Map Panel # 31001C0176C). The special flood hazard area encompasses roughly 20% of the site.



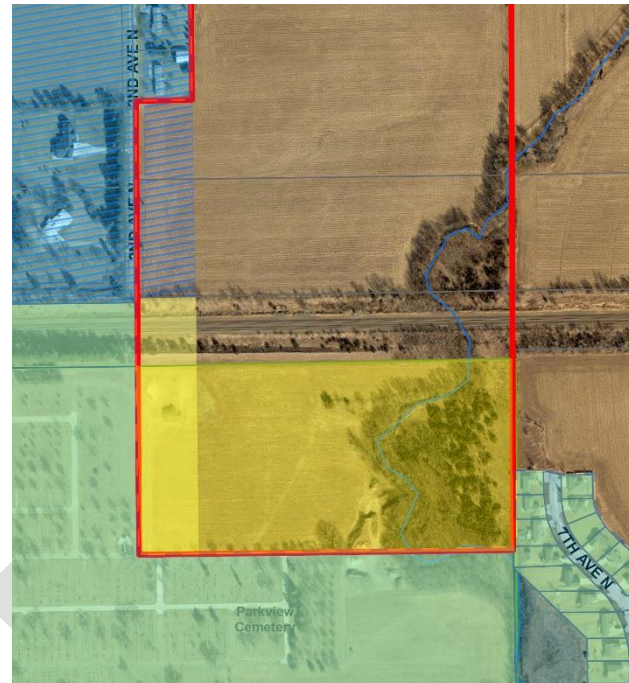
Zoning: Most of the site is currently zoned County A, Agricultural District. The approximately front 170 feet of the western tract is zoned County R-1, Single-Family Residential District.

The properties to the north are zoned County A District and City R-1A, Large Lot Single-Family Residential District.

The adjacent properties to the east are zoned County A, Agricultural District, and City R-1, Urban Single-Family Residential District.

To the south and west, the land is zoned City R-1 District.

The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District, or R-1 District to match the rest of the cemetery.



<ul style="list-style-type: none"> City of Hastings E. 26th St & N. 2nd Ave Area City Limits 	<ul style="list-style-type: none"> A: Agricultural district R-1: Urban single family R-2: Two-family R-3G: Garden apartment 	<ul style="list-style-type: none"> R-3: Multiple-family R-1A: Single family large lot R-1S: Single family suburban R-5: Urban single family undersized lot CHP: Campus institutional CZ: Clear zone C-1: Local business C-2: Central business 	<ul style="list-style-type: none"> C-3: Commercial business C-0: Commercial office I-1: Light industrial I-2: Heavy industrial AG: Agriculture-County FS: Flex Space District MU: Mixed Use District TA: Transitional Agriculture
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Public Utilities:

Water – The cemetery is already served by water mains along N. Elm Street and E. 12th Street. Any extension of services to the annexed area for landscape irrigation or other public needs will be completed by the City as the cemetery is extended to this area.

Sanitary Sewer – The cemetery is already served by the sanitary sewer infrastructure along E. 12th Street. The City will extend service lines to this area, as needed, when the cemetery is expanded.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City’s infrastructure (City Code of Ordinance [Sec. 32-509](#)).

Gas – Hastings Utilities’ gas lines are located in the area along N. Elm Avenue and E 12th Street and can be extended to the area by the City, as needed.

Electricity - Hastings Utilities’ electrical lines are located in the area along N. Elm Avenue and E 12th Street and can be extended to the area by the City, as needed.

Access to Public Roads – The site can gain access to N. Elm Avenue via internal driveways in the cemetery.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire

incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff's Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, this land is to be a future expansion of the Parkview Cemetery. access to utilities, public roadways, and emergency and protective services are readily available and in the immediate area. The City will extend services, as needed, when the cemetery is expanded in this area.

Potential Tax Implications:

This land is owned by the City of Hastings, which makes it tax exempt from property taxes. There are no implications for potential taxes with the current ownership.

Summary:

The use of the property is undeveloped land intended for a future expansion of the Parkview Cemetery. There are no buildings or developments on the site. If annexed, it would be recommended to remain as A, Agricultural District or could be rezoned to R-1 to make the rest of the cemetery land..

The property is next to properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings. Public utilities are in the immediate area to serve the site if requested. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

Staff Recommendation

As discussed, the site is owned by the City of Hastings and is intended to be used for a future expansion of the Parkview Cemetery. Considering, City staff is recommending that this property be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision.

Approximately 2400 feet south of the Intersection of E. 26th Street and N. 2nd Avenue

Owner: Colleen Hohlen Trust

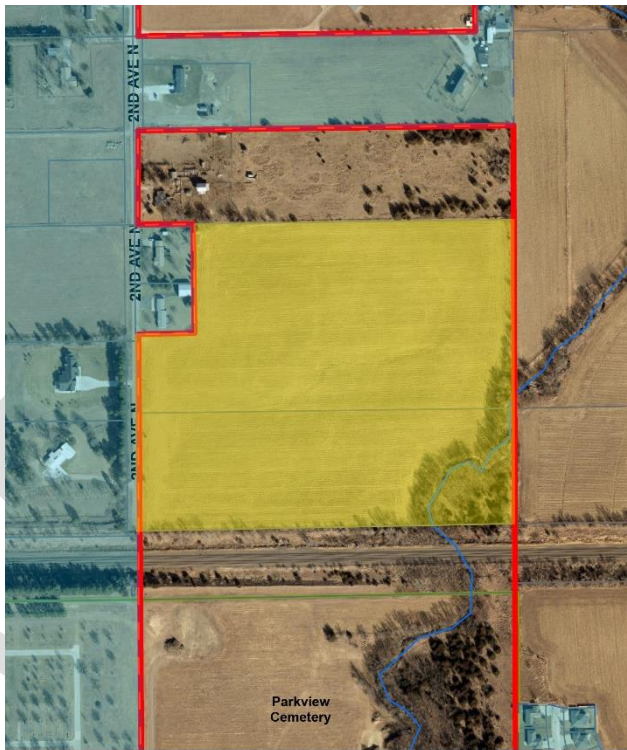
Subject Site:

The subject site consists of two large pieces of land that is approximately 30.7 acres in area. The north tract is approximately 18.3 acres in area. The south tract is roughly 12.4 acres. The site is used for row crop agriculture. No buildings are present on the site.

Properties to the north, east, and south are in rural Adams County. Properties to the west are located in the City. This includes two single-family homes immediately adjacent to the property on the east side of N. 2nd Avenue.

Floodplain Information:

The majority of the site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain). The eastern edge of both tracts is located in FEMA Zone AE, 1% Annual Chance Floodplain (100-year floodplain), and the mapped Floodway (Map Panel # 31001C0176C). The special flood hazard area encompasses roughly 15% of the site.



- Colleen Hohlen Trust
- E. 26th St & N. 2nd Ave Area
- City Limits



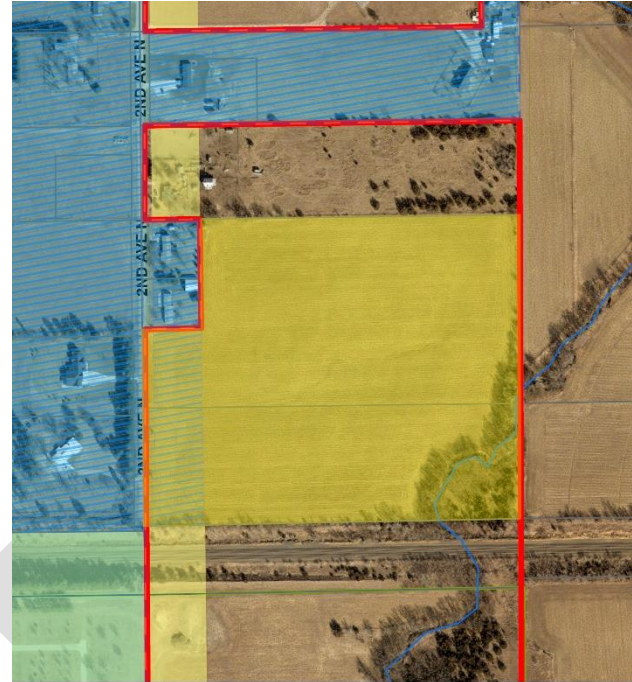
Zoning: Most of the site is currently zoned County A, Agricultural District. The approximately front 170 feet of the western tract is zoned County R-1A, Lot Lot Single-Family Residential District.

The properties to the north are zoned County A District and City R-1A, Large Lot Single-Family Residential District.

The adjacent properties to the east are zoned County A, Agricultural District.

To the south, the land is zoned City R-1A District, County A District, and County A District.

To the west, adjacent to the property and also across N. 2nd Avenue is land zoned City R-1A District.



The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.

Public Utilities:

Water – There is an 8-inch water main adjacent to the site in the N. 2nd Avenue right-of-way that could serve the site. The land is currently not connected to the City’s water infrastructure. Being that the land is presently being used for dryland row crop production, no water service is needed

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. Hastings Utilities would determine the appropriate connection rate based on the development type and area of development on the site.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Sanitary Sewer – An 8-inch gravity flow sanitary sewer in the N. 2nd Avenue right-of-way. The land is currently not connected to the City’s infrastructure. Being that the land is presently being used for dryland row crop production, no sanitary sewer service is needed.

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. Hastings Utilities would determine the appropriate connection rate based on the development type and area of development on the site.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Gas – A Hastings Utilities’ gas line is located to the west of the property on the west side of N. 2nd Avenue. The property is not currently a customer of that utility enterprise.

Electricity - Hastings Utilities’ has electrical service in the immediate area to provide electricity to the site. The property is not currently a customer of that utility enterprise.

Access to Public Roads – The site can gain access onto N. 2nd Avenue, a gravel road. North 2nd Avenue is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff’s Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area. The property is currently connected to City sanitary sewer, electricity, and gas. Thus, no extension of services is required. Additionally, the site is located within the Fire and Police Department’s service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience

by being in the Hastings corporate limits. This information was collected using the current Adams County Assessors public website and estimations by the City's Finance Department for this year's tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property is for agriculture production. There are no buildings or developments on the site. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped.

The property is next to properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings. Public utilities are in the immediate area to serve the site if requested. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner's tax assessment is anticipated to increase by approximately \$210 or 20.59%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is being used for agricultural production in the County A District. The use of the site does not require any public utilities. Because utilities are in the immediate area, the property could be served by public utilities, if requested

The area is on the eastern edge of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision to the west of the site along E. 26th Street and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions that would be adjacent to similar subdivisions rather than be at the end of a dead-end gravel road.

If this land were to develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed.

Conversely, not annexing the property into the City limits could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that this property not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision.

Property Address		PID				
TL23		#010003870				
Current Value Information						
Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value		
\$ 56,366.00	\$ -	\$ -	\$ 56,366.00	\$ 52,241.00		
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 9.11	0.017446	\$ 9.11	0%	
CRA	0.000000	\$ -	0.026000	\$ 13.58	100%	
City	0.000000	\$ -	0.424342	\$ 221.68	100%	
Community College	0.090272	\$ 47.16	0.090272	\$ 47.16	0%	
County	0.423456	\$ 221.22	0.423456	\$ 221.22	0%	
ESU 9	0.015000	\$ 7.84	0.015000	\$ 7.84	0%	
Fire	0.038805	\$ 20.27	0.000000	\$ -	0%	
Library	0.008717	\$ 4.55	0.000000	\$ -	0%	
NRD 2 Little Big Blue	0.020621	\$ 10.77	0.020621	\$ 10.77	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.200000	\$ 104.48	0.200000	\$ 104.48	0%	
School Districts	1.142000	\$ 596.59	1.142000	\$ 596.59	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.956317	\$ 1,022.00	2.359137	\$ 1,232.44	20.59%	

2150 N. 2nd Avenue
Approximately 950 feet of the Intersection of
E. 26th Street and N. 2nd Avenue

Owner: James Berck, Et Al

Subject Site:

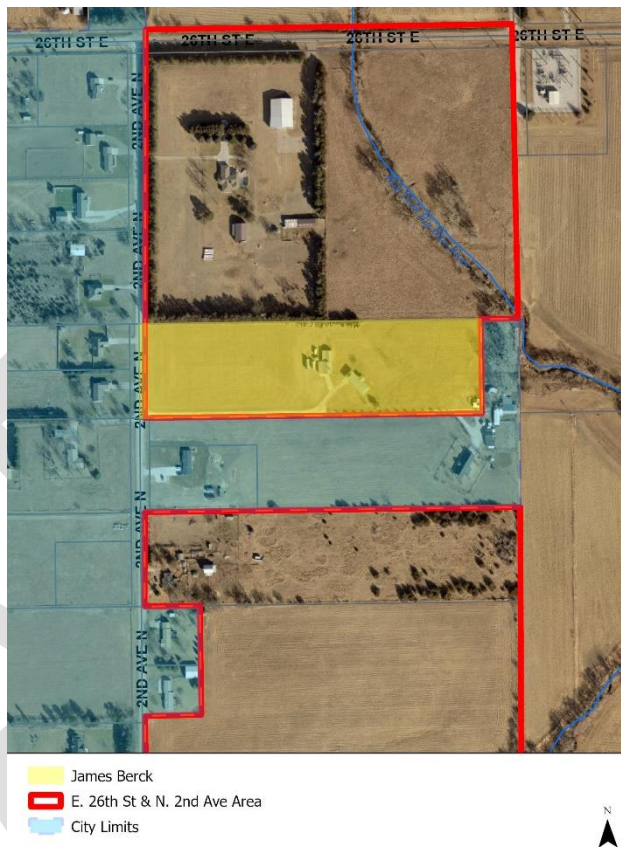
The subject site is a large piece of that is approximately 9.11 acres in area. On the property is a single-family home and a detached accessory building. The home has a footprint of approximately 3,600 square feet. The detached building has a footprint of approximately 3,600 square feet.

Properties to the north are located outside of the City limits. The property to the immediate south is uniquely shaped, with a “panhandle” that extends to the east of the subject site. This property is located in the City limits. Properties beyond this neighboring panhandle are in rural Adams County. Properties further to the south are outside of the City limits. Properties to the west are located in the City.

The site is within the Hastings Public Schools District.

Floodplain Information:

The majority of the site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain). The extreme east edge of this tract is in the FEMA Zone AE, 1% Annual Chance Floodplain (100-year floodplain), and FEMA Floodway. The pasture land (east tract) is in the FEMA Zone AE and Floodway (Map Panel # 31001C0176C). The mapped flood hazard areas make up less than a quarter of an acre.



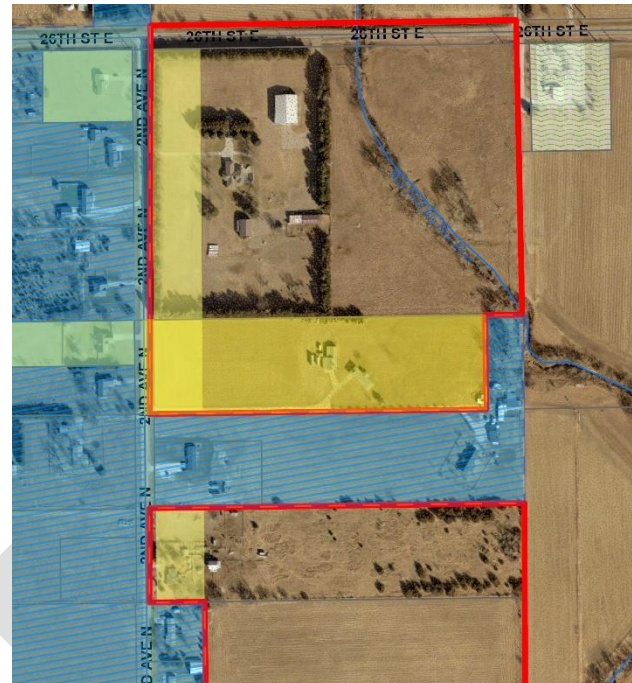
Zoning: Most of the site is currently zoned County A, Agricultural District. The approximately front 170 feet of the western tract is zoned County R-1, Single-Family Residential District.

The properties to the north are zoned County A district, with one relatively small tract that is zoned City R-1A, Large Lot Single-Family Residential District

The adjacent properties to the east are zoned County A, Agricultural District.

To the south, the land is zoned City R-1A District, County A District, and County R-1 District.

To the west, across N. 2nd Avenue is land zoned City R-1A District.



The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.

Public Utilities:

Water – There is an 8-inch water main adjacent to the site in the N. 2nd Avenue right-of-way that could serve the site. The land is currently not connected to the City’s water infrastructure and is using a private well providing potable water to the buildings.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City’s infrastructure (City Code of Ordinance [Sec. 32-605](#) and [Sec. 32-606](#)).

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$12,700.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Sanitary Sewer – A 30-inch gravity flow sanitary sewer main runs diagonally across the property to the north. The home is connected to this City’s sanitary sewer infrastructure and is currently a customer of the City’s utility.

Gas – A Hastings Utilities’ gas line is located to the west of the property on the west side of N. 2nd Avenue. The property is a customer of that utility enterprise and pays the standard rate for a property within the City limits.

Electricity - Hastings Utilities’ has electrical service in the immediate area to provide electricity to the site. The property owner is a customer of the utility enterprise and pays the standard rate for property within the City limits.

Access to Public Roads – The site has one driveway onto N. 2nd Avenue, a gravel road. North 2nd Avenue is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff's Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area. The property is currently connected to City sanitary sewer, electricity, and gas. Thus, no extension of services is required. Additionally, the site is located within the Fire and Police Department’s service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience by being in the Hastings corporate limits. This information was collected using the current Adams County

Assessors public website and estimations by the City's Finance Department for this year's tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property is a single-family and generally appears to conform to the existing zoning district classification. No known nonconformities of the zoning regulations are witnessed. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped. The property could also be rezoned to R-1A, Single-Family Large Lot Residential District to better align with the single-family home.

The property is next to properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings and receives utility services for water, sanitary sewer, gas, and electricity from Hastings Utilities. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner's tax assessment is anticipated to increase by approximately \$1,379 or 20.59%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is considered a single-family home in the County A District. The residents of the home are served by Hastings Utilities sanitary sewer, gas, and electrical services to the property. The home is on a private well for water.

The area is on the eastern edge of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision to the west of the site along E. 26th Street and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions (e.g. open agricultural land), rather than the need to demolish existing buildings on a relatively small tract of land.

If this land were to develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed. Similarly, if the existing private water well was to fail, requiring a new service, the City would most likely require the property to connect to the public infrastructure, which could be an opportune time to be included in the City limits.

Conversely, not annexing the property into the City limits could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that this property not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision

Property Address	PID
BERCK JAMES W ETAL	#010003866

Current Value Information

	Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value	
	\$60,450	\$ 295,900.00	\$ 1,805.00	\$358,155	\$ 342,329.00	
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 59.72	0.017446	\$ 59.72	0%	
CRA	0.000000	\$ -	0.026000	\$ 89.01	100%	
City	0.000000	\$ -	0.424342	\$ 1,452.65	100%	
Community College	0.090272	\$ 309.03	0.090272	\$ 309.03	0%	
County	0.423456	\$ 1,449.61	0.423456	\$ 1,449.61	0%	
ESU 9	0.015000	\$ 51.35	0.015000	\$ 51.35	0%	
Fire	0.038805	\$ 132.84	0.000000	\$ -	0%	
Library	0.008717	\$ 29.84	0.000000	\$ -	0%	
NRD 1 Upper Big Blue	0.020621	\$ 70.59	0.020621	\$ 70.59	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.200000	\$ 684.66	0.200000	\$ 684.66	0%	
School Districts	1.142000	\$ 3,909.40	1.142000	\$ 3,909.40	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.956317	\$ 6,697.04	2.359137	\$ 8,076.01	20.59%	

**750 E. 26th Street
Northeast of the Intersection of
E. 26th Street and N. Elm Lane**

Owner: Jon and Pamela Petersen

Subject Site:

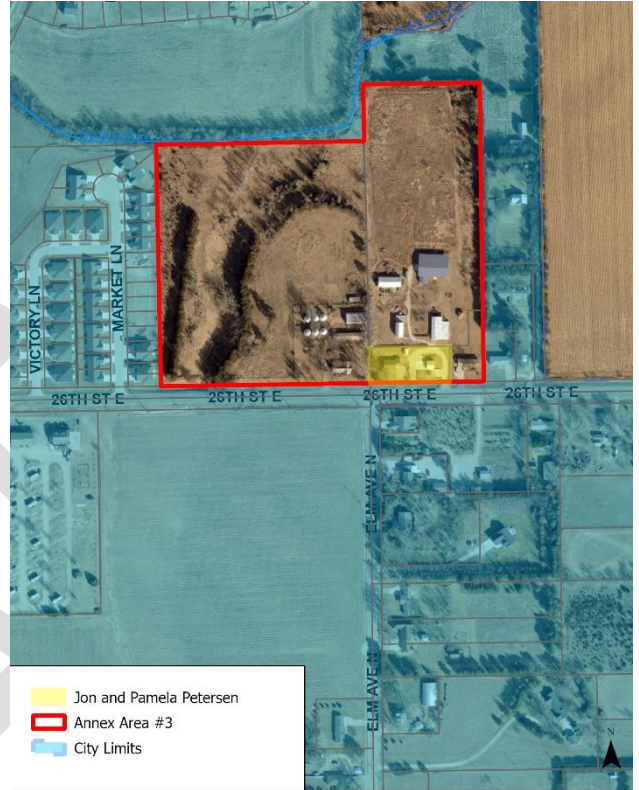
The subject site is a generally flat piece of land that is approximately 0.81 acres in area. The property has a single-family home on it with a footprint of approximately 1,700 square feet and a couple of accessory buildings. The accessory buildings are a total of roughly 1,000 square feet in area.

Properties to the immediate south are located within the City limits. Properties in the general area to the east, north, and west are within the City limits.

Floodplain Information:

The site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain)(Map Panel # 31001C0176C).

The site is within the Adams Central Public Schools District.



Zoning: The site is currently zoned County A, Agricultural District.

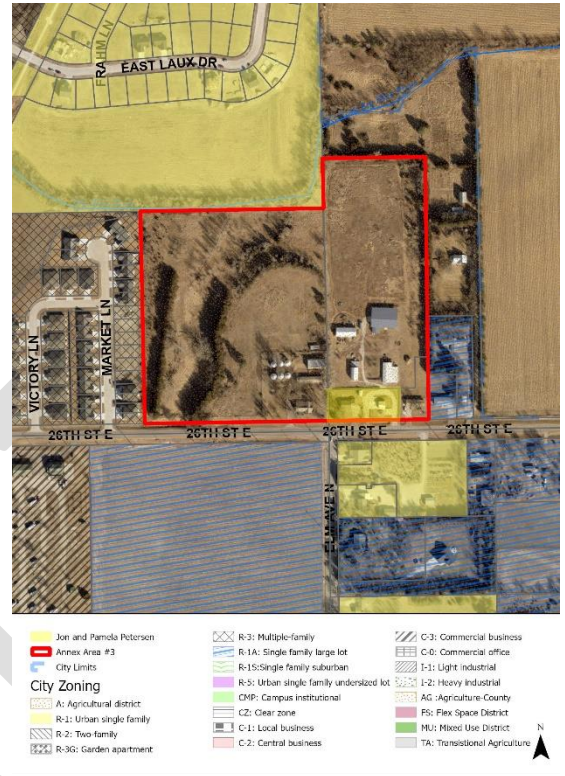
The properties to the north are zoned County A district, and City R-1, Urban Single-Family Residential District.

The adjacent properties to the east are zoned County A District, City A, Agricultural District, and R-1A, Large Lot Single-Family Residential District. Further to the east of these properties is land zoned County A District.

To the south, across E 26th Street are properties zoned City R-1 District and City R-1A District.

To the west is land zoned County A District, and a newer subdivision zoned City R-3, Multiple-Family Residential District.

The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.



Public Utilities:

Water – There is a 10-inch water main adjacent to the site on the south side of the E. 26th Street right-of-way that could serve the site. The use is currently not connected to the City’s water infrastructure and is using a private well providing potable water to the buildings.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City’s infrastructure (City Code of Ordinance [Sec. 32-605](#) and [Sec. 32-606](#)).

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$5,400.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may rate change in the future, based on City policy updates.

Sanitary Sewer – A 10-inch gravity flow sanitary sewer main is located on the south side of E. 26th Street and could provide service to the site. Because of the ridgeline generally at N. Elm Avenue, the connection to the sewer line would need to be appropriately engineered. The buildings are currently served by a private septic system.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City's infrastructure (City Code of Ordinance [Sec. 32-509](#)).

The Outside of District connection rate would apply if the property owners were to connect to the adjacent City sanitary sewer main, regardless of being annexed. This rate would be applied at \$34.00 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$4,800.

If the property remains outside of the City limits, the fee to connect to the City service is \$51.00 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Gas – A Hastings Utilities' gas line is located to the south of the property on E. 26th Street. The property is a customer of that utility enterprise and pays the standard rate for a property within the City limits.

Electricity - Hastings Utilities' has electrical service in the immediate area to provide electricity to the site. The property owner is a customer of the utility enterprise and pays the standard rate for property within the City limits.

Access to Public Roads – The site has three driveways onto E. 26th Street. The west driveway leads to an attached garage associated with the house. The other two driveways create a circle driveway to the accessory structures. The property to the north utilizes this circle driveway for access to the property. East 26th Street is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff's Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area and no extension of services is required. Additionally, the site is located within the Fire and Police Department's service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience by being in the Hastings corporate limits. This information was collected using the current Adams County Assessors public website and estimations by the City's Finance Department for this year's tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property appears to be single-family and generally appears to conform to the existing zoning district classification. No known nonconformities of the zoning regulations are witnessed. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped. The property could also be rezoned to R-1, Single-Family Large Lot Residential District to better align with the single-family home.

The property is surrounded by properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings and receives utility services for gas and electricity from Hastings Utilities. Sanitary sewer and water are in the immediate area and can serve the site and existing use with no need to extend or upsize public mains. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner's tax assessment is anticipated to increase by approximately \$706 or 28.77%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is considered a single-family home in the A District. The residents of the home and the agricultural buildings are served by private sanitary sewer and water. Hastings Utilities provides gas and electrical services to the property.

The area can be considered a donut hole within the corporate limits, although less than 400 feet from the east property line is properties outside of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision to the west of the site and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions (e.g. open agricultural land), rather than the need to demolish existing buildings on a relatively small tract of land.

If this land were to develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed. Similarly, if existing private water wells and septic systems were

to fail, requiring a new service, the City would most likely require the property to connect to the public infrastructure, which could be an opportune time to be included in the City limits.

Conversely, not annexing the property into the City limits would maintain a donut hole, which could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that these properties not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision.

DRAFT

Property Address		PID			
PETERSEN JON R & PAMELA S		#010000153			
Current Value Information					
Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value	
\$23,000	\$ 117,881.00	\$ 11,750.00	\$152,631	\$ 175,019.00	
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?
Ag Society	0.017446	\$ 30.53	0.017446	\$ 30.53	0%
CRA	0.000000	\$ -	0.026000	\$ 45.50	100%
City	0.000000	\$ -	0.424342	\$ 742.68	100%
Community College	0.090272	\$ 157.99	0.090272	\$ 157.99	0%
County	0.423456	\$ 741.13	0.423456	\$ 741.13	0%
ESU 9	0.015000	\$ 26.25	0.015000	\$ 26.25	0%
Fire	0.038805	\$ 67.92	0.000000	\$ -	0%
Library	0.008717	\$ 15.26	0.000000	\$ -	0%
NRD 1 Upper Big Blue	0.022015	\$ 38.53	0.022015	\$ 38.53	0%
SID	0.000000	\$ -	0.000000	\$ -	0%
School Bonds	0.075686	\$ 132.46	0.075686	\$ 132.46	0%
School Districts	0.708894	\$ 1,240.70	0.708894	\$ 1,240.70	0%
TIF	0.000000	\$ -	0.000000	\$ -	0%
Townships	0.000000	\$ -	0.000000	\$ -	0%
Totals	1.400291	\$ 2,450.78	1.803111	\$ 3,155.79	28.77%

2020 N. 2nd Avenue
Approximately 1600 feet south of the Intersection of
E. 26th Street and N. 2nd Avenue

Owner: Laurie Sheets

Subject Site:

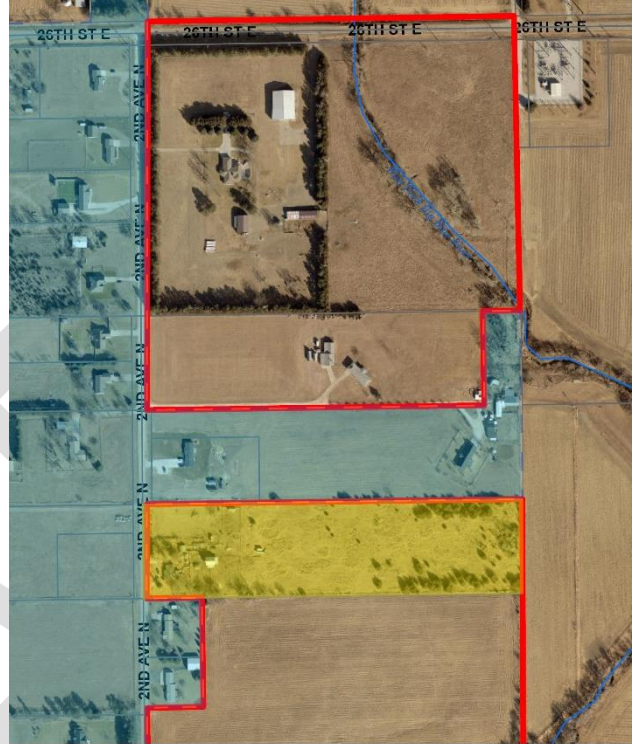
The subject site is a large piece of that is approximately 10.1 acres in area. On the property is a single-family home and several detached accessory buildings. The home has a footprint of approximately 2,000 square feet. The detached buildings have footprints that total roughly 3,300 square feet. The detached buildings are related to a small agricultural production on the site.

The property to the immediate north is located in the City limits. Further to the north are properties located in rural Adams County. Properties to the east are outside of the City in rural Adams County. The single-family homes to the south of the site are within the City limits. The undeveloped land to the south of the land is outside of the City limits. Properties to the west are located in the City.

Floodplain Information:

The site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain)(Map Panel # 31001C0176C).

The property is within the Hastings Public Schools District



- Laurie Sheets
- E. 26th St & N. 2nd Ave Area
- City Limits



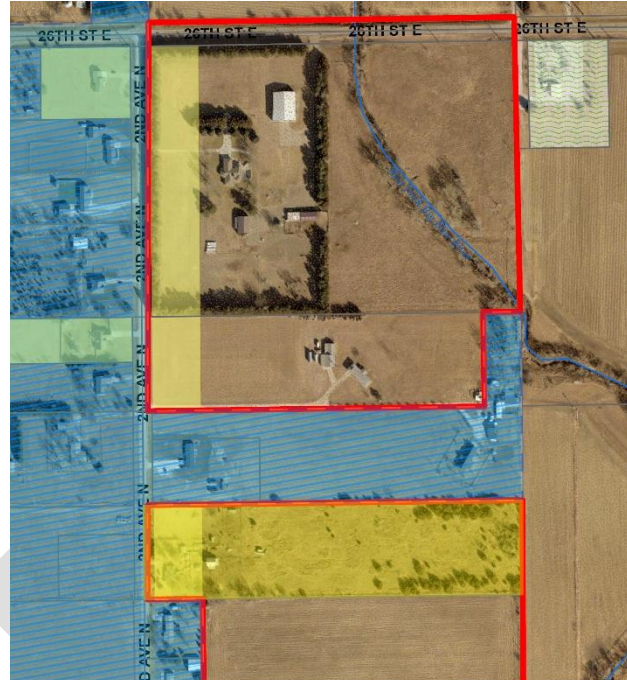
Zoning: Most of the site is currently zoned County A, Agricultural District. The approximately front 170 feet of the western tract is zoned County R-1, Single-Family Residential District.

The properties to the north are zoned City R-1A, Large Lot Single-Family Residential District, County A district, and County R-1.

The adjacent properties to the east are zoned County A, Agricultural District.

To the south, land is zoned City R-1A District, County A District, and County A District.

To the west, across N. 2nd Avenue is land zoned City R-1A District.



The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.

Public Utilities:

Water – There is an 8-inch water main adjacent to the site in the N. 2nd Avenue right-of-way that could serve the site. The land is currently not connected to the City’s water infrastructure and is using a private well providing potable water to the buildings.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City’s infrastructure (City Code of Ordinance [Sec. 32-605](#) and [Sec. 32-606](#)).

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$8,100.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Sanitary Sewer – An 8-inch gravity flow sanitary sewer in the N. 2nd Avenue right-of-way. The home is connected to this City’s sanitary sewer infrastructure and is currently a customer of the City’s utility. The buildings are not connected to the City’s sanitary sewer service and are currently served by a private septic system.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City's infrastructure (City Code of Ordinance [Sec. 32-509](#)).

The Outside of District connection rate would apply if the property owners were to connect to the adjacent City sanitary sewer main, regardless of being annexed. This rate would be applied at \$34.00 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$7,200.

If the property remains outside of the City limits, the fee to connect to the City service is \$51.00 per linear foot of property frontage. This rate may rate change in the future, based on City policy updates.

Gas – A Hastings Utilities' gas line is located to the west of the property on the west side of N. 2nd Avenue. The property is not currently a customer of that utility enterprise.

Electricity - Hastings Utilities' has electrical service in the immediate area to provide electricity to the site. The property owner is a customer of the utility enterprise and pays the standard rate for property within the City limits.

Access to Public Roads – The site has one driveway onto N. 2nd Avenue, a gravel road. North 2nd Avenue is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff's Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area. The property is currently connected to City sanitary sewer, electricity, and gas. Thus, no extension of services is required. Additionally, the site is located within the Fire and Police Department's service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience by being in the Hastings corporate limits. This information was collected using the current Adams County Assessors public website and estimations by the City's Finance Department for this year's tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property is a single-family and small agriculture production, The use and buildings generally appear to conform to the existing zoning district classification. No known nonconformities of the zoning regulations are witnessed. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped. The property could also be rezoned to R-1A, Single-Family Large Lot Residential District to better align with the single-family home.

The property is next to properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings and receives utility services for sanitary sewer. The public utilities are in the immediate area to serve the site if requested. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner's tax assessment is anticipated to increase by approximately \$618 or 20.59%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is considered a single-family home in the County A District. The residents of the home are served by Hastings Utilities for electrical service to the property. The home is on a private well and septic systems. Because utilities are in the immediate area, the property could be served by public utilities, if requested

The area is on the eastern edge of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision to the west of the site along E. 26th Street and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions (e.g. open agricultural land), rather than the need to demolish existing buildings on a relatively small tract of land.

If this land were to develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed. Similarly, if the existing private water well was to

fail, requiring a new service, the City would most likely require the property to connect to the public infrastructure, which could be an opportune time to be included in the City limits.

Conversely, not annexing the property into the City limits could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that this property not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision

DRAFT

Property Address		PID				
2020 N 2ND AVE		#010003869				
Current Value Information						
	Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value	
\$	62,140.00	\$ 96,257.00	\$ 6,154.00	\$ 164,551.00	\$ 153,390.00	
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 26.76	0.017446	\$ 26.76	0%	
CRA	0.000000	\$ -	0.026000	\$ 39.88	100%	
City	0.000000	\$ -	0.424342	\$ 650.90	100%	
Community College	0.090272	\$ 138.47	0.090272	\$ 138.47	0%	
County	0.423456	\$ 649.54	0.423456	\$ 649.54	0%	
ESU 9	0.015000	\$ 23.01	0.015000	\$ 23.01	0%	
Fire	0.038805	\$ 59.52	0.000000	\$ -	0%	
Library	0.008717	\$ 13.37	0.000000	\$ -	0%	
NRD 2 Little Blue	0.020621	\$ 31.63	0.020621	\$ 31.63	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.200000	\$ 306.78	0.200000	\$ 306.78	0%	
School Districts	1.142000	\$ 1,751.71	1.142000	\$ 1,751.71	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.956317	\$ 3,000.79	2.359137	\$ 3,618.68	20.59%	

655 E. 26th Street
Approximately 300 feet east of the
intersection of E. 26th Street and Market Lane

Owner: Paul and Patricia Dietz

Subject Site:

The subject site is approximately 22.70 acres in area and consists of two separate tracts of land owned by the same individuals. Tract 1 (west tract) is approximately 14.25 acres. Tract 2 (northeast tract) is roughly 8.45 acres. The property appears to be used as a single-family home, farm production and storage, and pasture ground. The land slopes to the northwest toward the West Fork of the Big Blue River, which is located to the north of the site. To the west side of the site is a large ravine that runs towards the river.

There are a total of 15 buildings on the site, including a home, silos and outbuildings, and barns related to the agricultural use. The house has a footprint of approximately 2,600 square feet. The detached buildings have footprints that total to be roughly 9,000 square feet.

Properties to the immediate north, south, east, and west are located within the City limits. The Osborne View Estatic single-family development is located immediately to the west of the site.

The site is within the Adams Central Public Schools District.

Floodplain Information:

The majority of the site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain). The western portion of the west tract and the extreme northern portion of the east tract are in FEMA Zone AE, 1% Annual Chance Floodplain (100-year floodplain) (Map Panel #31001C0157C and 31001C0176C).

The mapped special flood hazard area makes up approximately 20% of the land.



Zoning:

The site is currently zoned County A, Agricultural District. All buildings on the property (15 in total) appear to meet minimum setback and maximum height requirements for the District.

The properties to the north are zoned City R-1, Urban Single-Family Residential, and County A District.

The adjacent properties to the east are zoned County A District, City A District, and City R-1A District. Further to the east of these properties is land zoned County A District.

The properties to the south are zoned County, A District, City R-1A Large Lot Single-Family Residential District, and City R-1 District.

To the west is a newer subdivision zoned City R-3, Multiple-Family Residential District.



The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.

Public Utilities:

Water – There is a 10-inch water main adjacent to the site on the south side of the E. 26th Street right-of-way that could serve the site. The use is currently not connected to the City’s water infrastructure and is using a private well providing potable water to the buildings.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City’s infrastructure (City Code of Ordinance [Sec. 32-605](#) and [Sec. 32-606](#)).

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$10,250.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Sanitary Sewer – A 10-inch gravity flow sanitary sewer main is located on the south side of E. 26th Street that could provide service to the site. Because of the ridgeline generally at N. Elm Avenue, and the change of grade along the property, the connection to the sewer line would need to be appropriately engineered. The buildings are not connected to the City's sanitary sewer service and are currently served by a private septic system.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City's infrastructure (City Code of Ordinance [Sec. 32-509](#)).

The Outside of District connection rate would apply if the property owners were to connect to the adjacent City sanitary sewer main, regardless of being annexed. This rate would be applied at \$34.00 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$9,050.

If the property remains outside of the City limits, the fee to connect to the City service is \$51.00 per linear foot of property frontage. This rate may rate change in the future, based on City policy updates.

Gas – Hastings Utilities' gas line is located to the south of the property on E. 26th Street. The user on the property is currently not a customer of that utility enterprise.

Electricity - Hastings Utilities' has electrical service in the immediate area to provide electricity to the site. The property owner is a customer of the utility enterprise and pays the standard rate for property within the City limits.

Access to Public Roads – Based on aerial photos, the site gains access to E. 26th Street via a driveway to the western tract, and the eastern tract gains access to the City road by a circular driveway on an adjacent property. It is assumed that an agreement is in place between these two property owners. East 26th Street is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Generally, the Hastings Police Department would only respond to the site for a crime or an emergency at the request of the Adams County Sheriff's Office.

If this property was annexed into the Corporate limits, both Hastings Fire Department and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area and no extension of services is required. Additionally, the site is located within the Fire and Police Department’s service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience by being in the Hastings corporate limits. This information was collected using the current Adams County Assessors public website and estimations by the City’s Finance Department for this year’s tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property appears to be agricultural and generally conforms to the existing zoning district classification. No known nonconformities of the zoning regulations are witnessed. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped.

The property is surrounded on four sides by properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings and receives utility services for electricity from Hastings Utilities. Sanitary sewer, water, and gas are in the immediate area and can serve the site and existing use with no need to extend or upsize public mains. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner’s tax assessment for the two properties is anticipated to increase by approximately \$2,163 or 28.57%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is considered an agricultural use, which includes a single-family home. The residents of the home and the agricultural buildings are served by private sanitary sewer and water and do not have gas service. The only Hastings Utilities service that the property is connected to is electricity.

The area can be considered a donut hole within the corporate limits, although less than 200 feet from the northern property boundary and less than 650 feet from the east property line are properties outside of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision immediately to the west of the site and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions (e.g. open agricultural land), rather than the need to demolish existing buildings. Also, nearly 20% of the site is in a special hazard flood area, which limits the ability to develop.

If this land were to ever develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed. Similarly, if existing private water wells and septic systems were to fail, requiring a new service, the City would require the property to connect to the public infrastructure, which could be an opportune time to be included in the City limits.

Conversely, not annexing the property into the City limits would maintain a donut hole, which could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that these properties not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision.

Property Address		PID				
DIETZE PAUL J & PATRICIA J - 655		#010000138				
Current Value Information						
Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value		
\$66,645	\$ 176,055.00	\$ 51,976.00	\$294,676	\$ 301,375.00		
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 52.58	0.017446	\$ 52.58	0%	
CRA	0.000000	\$ -	0.026000	\$ 78.36	100%	
City	0.000000	\$ -	0.424342	\$ 1,278.86	100%	
Community College	0.090272	\$ 272.06	0.090272	\$ 272.06	0%	
County	0.423456	\$ 1,276.19	0.423456	\$ 1,276.19	0%	
ESU 9	0.015000	\$ 45.21	0.015000	\$ 45.21	0%	
Fire	0.038805	\$ 116.95	0.000000	\$ -	0%	
Library	0.008717	\$ 26.27	0.000000	\$ -	0%	
NRD 1 Upper Big Blue	0.022015	\$ 66.35	0.022015	\$ 66.35	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.075686	\$ 228.10	0.075686	\$ 228.10	0%	
School Districts	0.708894	\$ 2,136.43	0.708894	\$ 2,136.43	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.400291	\$ 4,220.13	1.803111	\$ 5,434.13	28.77%	

Property Address		PID				
DIETZE PAUL J & PATRICIA J		#010000154				
Current Value Information						
Land Value	Dwelling Value	Improvement	Total Value	Net Taxable		
\$15,749	\$ -	\$ 223,664.00	\$239,413	\$ 239,413.00		
Tax Information	Current Levy	Current Tax	Annexed	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 41.77	0.017446	\$ 41.77	0%	
CRA	0.000000	\$ -	0.026000	\$ 62.25	100%	
City	0.000000	\$ -	0.424342	\$ 1,015.93	100%	
Community College	0.090272	\$ 216.12	0.090272	\$ 216.12	0%	
County	0.423456	\$ 1,013.81	0.423456	\$ 1,013.81	0%	
ESU 9	0.015000	\$ 35.91	0.000000	\$ -	0%	
Fire	0.038805	\$ 92.90	0.000000	\$ -	0%	
Library	0.008717	\$ 20.87	0.008717	\$ 20.87	0%	
NRD 1 Upper Big Blue	0.022015	\$ 52.71	0.022015	\$ 52.71	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.075686	\$ 181.20	0.075686	\$ 181.20	0%	
School Districts	0.708894	\$ 1,697.18	0.708894	\$ 1,697.18	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.400291	\$ 3,352.48	1.796828	\$ 4,301.84	28.32%	

2420 N. 2nd Avenue
Southeast of the Intersection of
E. 26th Street and N. 2nd Avenue

Owner: Richard and Melanie Curry

Subject Site:

The subject site is a large piece of land (28.96 acres in total), consisting of two separate tracts. The west tract is approximately 14.4 acres and consists of a single-family home and detached accessory buildings. The home has a footprint of approximately 4,800 square feet. The detached buildings have footprints that total approximately 14,700 square feet. This west tract is largely surrounded by a dense row of trees.

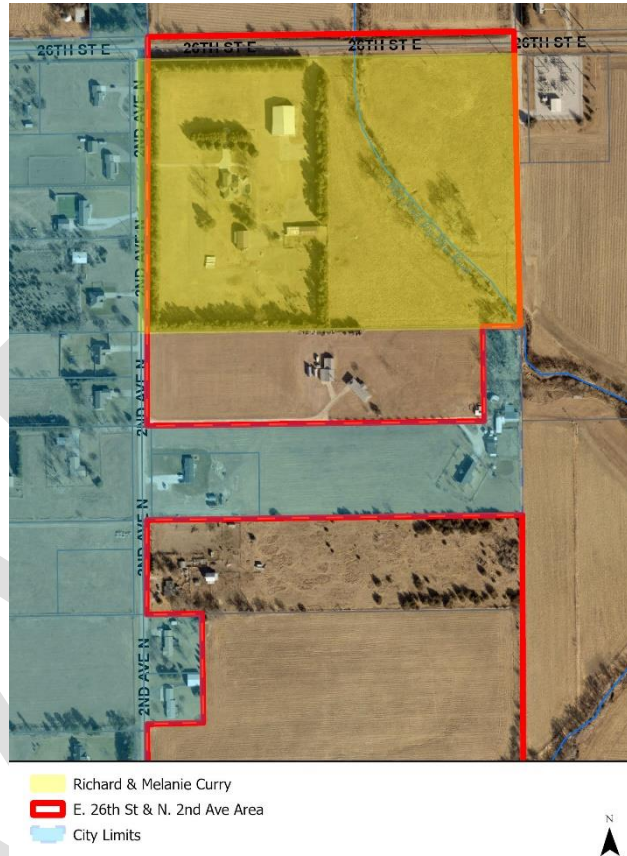
The east tract (approximately 14.5 acres) is undeveloped pasture land that is almost entirely within a mapped floodplain. The West Fork of the Big Blue River flows through the middle of this tract.

Properties to the north and east are located outside of the City limits. One relatively small tract is within the City limits and is zoned R-1A, Single-family Large Lot Residential District. The large property to the immediate south is also located out of the City limits. Properties further to the south are located in the City. Properties to the west are also located in the City.

The property is in the Hastings Public Schools District.

Floodplain Information:

The majority of the home site (west tract) is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain). The extreme east edge of this tract is in the FEMA Zone AE, 1% Annual Chance Floodplain (100-year floodplain). The pasture land (east tract) is in the FEMA Zone AE and Floodway (Map Panel # 31001C0176C). Approximately 8 acres of the 14.5-acre tract is in the Floodway.



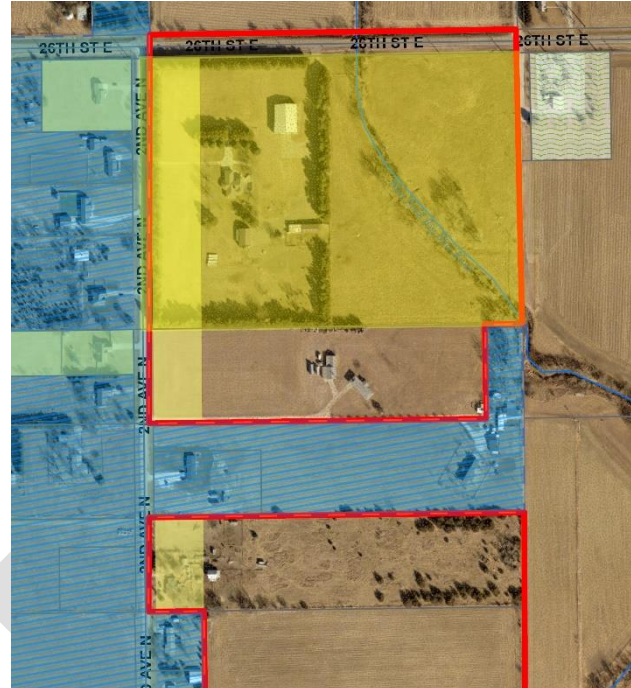
Zoning: Most of the site is currently zoned County A, Agricultural District. The approximately front 170 feet of the western tract is zoned County R-1, Single-Family Residential District.

The properties to the north are zoned County A district, with one relatively small tract that is zoned City R-1A, Large Lot Single-Family Residential District

The adjacent properties to the east are zoned County A, Agricultural District.

To the south, the land is zoned County A District, County R-1 District and City R-1A District.

To the west, across N. 2nd Avenue is land zoned City R-1A District.



The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.



Public Utilities:

Water – There is an 8-inch water main adjacent to the site in the N. 2nd Avenue right-of-way that could serve the site. The land is currently not connected to the City’s water infrastructure and is using a private well providing potable water to the buildings.

Properties with a private system can maintain that system until such time that it would fail. When the system fails, the property owner will be required to connect to the City’s infrastructure (City Code of Ordinance [Sec. 32-605](#) and [Sec. 32-606](#)).

If the property owners were to connect to the adjacent City water main after being annexed, the Outside of District connection rate would apply. This rate would be applied at \$38.50 per linear foot of property frontage. In speaking to Hastings Utilities, factors, such as the developable area of the site, home location, and overall lot width, are considered that could reduce the property frontage width. The Outside of District connect fee for water service could be upwards of \$13,500.

If the property remains outside of the City limits, the fee to connect to the City service is \$57.75 per linear foot of property frontage. This rate may change in the future, based on City policy updates.

Sanitary Sewer – A 30-inch gravity flow sanitary sewer main runs diagonally across the eastern tract, generally following the stream channel. The home is connected to this City’s sanitary sewer infrastructure and is currently a customer of the City’s utility.

Gas – A Hastings Utilities’ gas line is located to the west of the property on the west side of N. 2nd Avenue. The property is a customer of that utility enterprise and pays the standard rate for a property within the City limits.

Electricity - Hastings Utilities’ has electrical service in the immediate area to provide electricity to the site. The property owner is a customer of the utility enterprise and pays the standard rate for property within the City limits.

Access to Public Roads – The site has one driveway onto N. 2nd Avenue, a gravel road. North 2nd Avenue is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff’s Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff’s Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area. The property is currently connected to City sanitary sewer, electricity, and gas. Thus, no extension of services is required. Additionally, the site is located within the Fire and Police Department’s service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience by being in the Hastings corporate limits. This information was collected using the current Adams County Assessors public website and estimations by the City’s Finance Department for this year’s tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property is a single-family, as well as agricultural uses and generally appears to conform to the existing zoning district classification. No known nonconformities of the zoning regulations are witnessed. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped. The property could also be rezoned to R-1A, Single-Family Large Lot Residential District to better align with the single-family home.

The eastern tract has significant limitations to development due to the mapped Floodway of the West Fork of the Big Blue River.

The property is next to properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings and receives utility services for water, sanitary sewer, gas, and electricity from Hastings Utilities. The site is within both Hastings Fire Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner's tax assessment is anticipated to increase by approximately \$2,316 or 20.59%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is considered a single-family home in the County A District. The residents of the home are served by Hastings Utilities sanitary sewer, gas, and electrical services to the property. The home is on a private well for water.

The area is on the eastern edge of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision to the west of the site along E. 26th Street and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions (e.g. open agricultural land), rather than the need to demolish existing buildings on a relatively small tract of land. Additionally, nearly a third of the site is restricted to most development due to the mapped Floodway.

If this land were to develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed. Similarly, if the existing private water well were to fail, requiring a new service, the City would most likely require the property to connect to the public infrastructure, which could be an opportune time to be included in the City limits.

Conversely, not annexing the property into the City limits could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that this property not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision.

Property Address		PID				
2420 N 2nd Avenue		#010003867				
Current Value Information						
	Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value	
\$	90,088.00	\$ 396,351.00	\$ 156,670.00	\$ 643,109.00	\$ 574,919.00	
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 100.30	0.017446	\$ 100.30	0%	
CRA	0.000000	\$ -	0.026000	\$ 149.48	100%	
City	0.000000	\$ -	0.424342	\$ 2,439.62	100%	
Community College	0.090272	\$ 518.99	0.090272	\$ 518.99	0%	
County	0.423456	\$ 2,434.53	0.423456	\$ 2,434.53	0%	
ESU 9	0.015000	\$ 86.24	0.015000	\$ 86.24	0%	
Fire	0.038805	\$ 223.10	0.000000	\$ -	0%	
Library	0.008717	\$ 50.12	0.000000	\$ -	0%	
NRD 2 Little Blue	0.020621	\$ 118.55	0.020621	\$ 118.55	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.200000	\$ 1,149.84	0.200000	\$ 1,149.84	0%	
School Districts	1.142000	\$ 6,565.57	1.142000	\$ 6,565.57	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.956317	\$ 11,247.24	2.359137	\$ 13,563.13	20.59%	

**765 E. 26th Street
Northeast of the Intersection of
E. 26th Street and N. Elm Lane**

Owner: Sharlene K. Dyer

Subject Site:

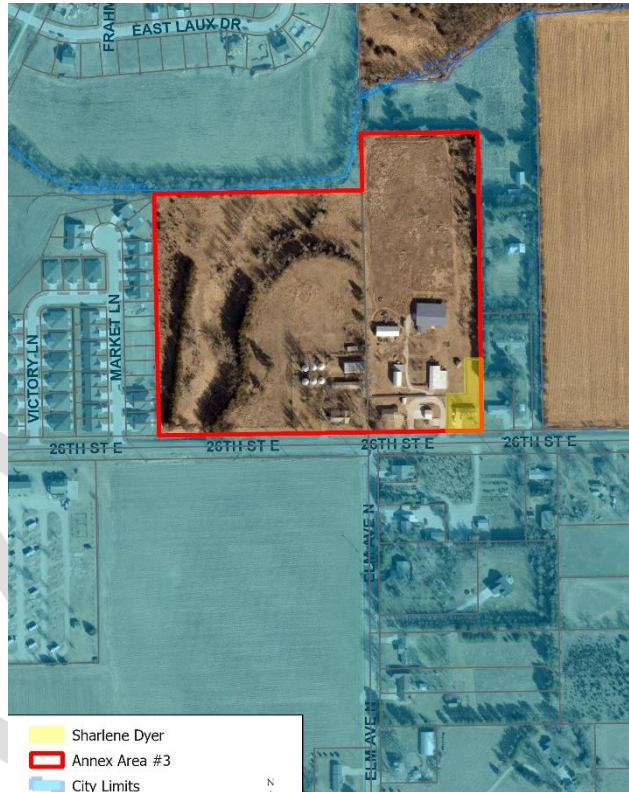
The subject site is a generally flat piece of land that is approximately 0.50 acres in area. The property is a single-family home with a footprint of approximately 2,000 square feet that includes a detached garage.

Properties to the immediate south and east are located within the City limits. Immediate properties in the general area to the north and west are outside of the City limits.

Floodplain Information:

The site is in FEMA Zone X, 0.2% Annual Chance Floodplain (500-year floodplain)(Map Panel # 31001C0176C).

The site is within the Adams Central Public Schools District.



Zoning: The site is currently zoned County A, Agricultural District.

The properties to the north are zoned County A district, and City A, Agricultural District.

The adjacent properties to the east are zoned City, R-1A, Single-Family Large Lot Residential District, and City A, Agricultural District. Further to the east of these properties is land zoned County A District.

To the south, across E 26th Street are properties zoned City R-1, Urban Single-Family Residential District, and City R-1A District.

To the west is land zoned County A District, and a newer subdivision zoned City R-3, Multiple-Family Residential District.

The potential zoning classification, based on the surrounding area and the current use if the land was annexed into the City would be A, Agricultural District.

Public Utilities:

Water – There is a 10-inch water main adjacent to the site on the south side of the E. 26th Street right-of-way that serves the site. The home is connected to the City’s water infrastructure and is a current customer of the City’s utility.

Sanitary Sewer – A 10-inch gravity flow sanitary sewer main is located on the south side of E. 26th Street and provides service to the site. The home is connected to the City’s sanitary sewer infrastructure and is currently a customer of the City’s utility.

Gas – A Hastings Utilities’ gas line is located to the south of the property on E. 26th Street. The property is a customer of that utility enterprise and pays the standard rate for a property within the City limits.

Electricity - Hastings Utilities’ has electrical service in the immediate area to provide electricity to the site. The property owner is a customer of the utility enterprise and pays the standard rate for property within the City limits.

Access to Public Roads – The site has one driveway onto E. 26th Street. East 26th Street is maintained by the City of Hastings.

Public Safety – Being that the land is outside of the City limits, the technical jurisdiction for fire, EMS, and law enforcement services are from Hastings Rural Volunteer Fire Department and Adams County Sheriff's Office. However, the Hastings Fire Department responds at the request of Hastings Rural for any fire



incidents, and provides ambulance transport by contract, in the event of an emergency call to the property. Similarly, if a violent incident occurs on the property, the Hastings Police Department would respond at the request of the Adams County Sheriff's Office. If this property was annexed into the Corporate limits, both Hastings Fire and Hastings Police Department would serve the property without requiring additional personnel, equipment, or new stations.

Summary of Cost To Extend Services:

[Nebraska Revised Statute 16-117](#) requires that the City Council wishing to annex land into the corporate limits must adopt a plan that:

“...contains sufficient detail to provide a reasonable person with a full and complete understanding of the proposal for extending city services to the land proposed for annexation. The plan shall (a) state the estimated cost impact of providing the services to such land, (b) state the method by which the city plans to finance the extension of services to the land and how any services already provided to the land will be maintained, (c) include a timetable for extending services to the land proposed for annexation, and (d) include a map drawn to scale clearly delineating the land proposed for annexation, the current boundaries of the city, the proposed boundaries of the city after the annexation, and the general land-use pattern in the land proposed for annexation.

As previously described, access to utilities, public roadways, and emergency and protective services are readily available. All utilities are in the immediate area. The property is currently connected to these utilities. Thus, no extension of services is required. Additionally, the site is located within the Fire and Police Department's service area and response times to the site would be within the acceptable times established by the departments. The City of Hastings would maintain these existing assets through normal budgetary processes, including capital improvement planning.

Potential Tax Implications:

By being annexed into the City of Hastings, an additional mill levy would be added to the tax statement. The following table is an estimation of the potential changes in taxes the property owner may experience by being in the Hastings corporate limits. This information was collected using the current Adams County Assessors public website and estimations by the City's Finance Department for this year's tax assessment and mill rate. This amount may change as a result of the normal budget cycle.

Summary:

The use of the property is a single-family home and generally appears to conform to the existing zoning district classification. No known nonconformities of the zoning regulations are witnessed. If annexed, it would be recommended to remain as A, Agricultural District, until such time that it would be redeveloped. The property could also be rezoned to R-1A, Single-Family Large Lot Residential District to better align with the single-family home.

The property is surrounded by properties or public right-of-way within the City of Hastings. The property gains access to the public right-of-way maintained by the City of Hastings and receives utility services for water, sanitary sewer, gas, and electricity from Hastings Utilities. The site is within both Hastings Fire

Department and Hastings Police Department response areas and can be served without requiring additional personnel, equipment, or stations.

The property owner's tax assessment is anticipated to increase by approximately \$628 or 28.77%, based on the 2023-2023 valuation.

Staff Recommendation

As discussed, the site is considered a single-family home in the County A District. The residents of the home are served by Hastings Utilities water, sanitary sewer, gas, and electrical services to the property.

The area can be considered a donut hole within the corporate limits, although less than 250 feet from the east property line is properties outside of the City limits.

There are development pressures in the area, as evidenced by the new single-family subdivision to the west of the site and also to the north of the site, along W 33rd Street. Although there is pressure to develop in the surrounding area, there appears to be land better suited to develop new subdivisions (e.g. open agricultural land), rather than the need to demolish existing buildings on a relatively small tract of land.

If this land were to develop into suburban residential subdivisions or nonresidential uses, the City would most likely require the new development to be annexed. Similarly, if existing private water wells and septic systems were to fail, requiring a new service, the City would most likely require the property to connect to the public infrastructure, which could be an opportune time to be included in the City limits.

Conversely, not annexing the property into the City limits would maintain a donut hole, which could impact consistent emergency services and law enforcement.

Considering all of these factors, City staff is recommending that these properties not be annexed into the City.

If the Planning Commission would like to recommend to the Mayor and City Council that the properties should be annexed into the City limits, they should clearly articulate the findings of their decision.

DRAFT

DRAFT

Property Address		PID				
DYER SHARLENE K		#010000152				
Current Value Information						
Land Value	Dwelling Value	Improvement Value	Total Value	Net Taxable Value		
\$23,460	\$ 118,708.00	\$ -	\$142,168	\$ 155,856.00		
Tax Information	Current Levy	Current Tax	Annexed Levy	Annexed Tax	% Change?	
Ag Society	0.017446	\$ 27.19	0.017446	\$ 27.19	0%	
CRA	0.000000	\$ -	0.026000	\$ 40.52	100%	
City	0.000000	\$ -	0.424342	\$ 661.36	100%	
Community College	0.090272	\$ 140.69	0.090272	\$ 140.69	0%	
County	0.423456	\$ 659.98	0.423456	\$ 659.98	0%	
ESU 9	0.015000	\$ 23.38	0.015000	\$ 23.38	0%	
Fire	0.038805	\$ 60.48	0.000000	\$ -	0%	
Library	0.008717	\$ 13.59		\$ -	0%	
NRD 1 Upper Big Blue	0.022015	\$ 34.31	0.022015	\$ 34.31	0%	
SID	0.000000	\$ -	0.000000	\$ -	0%	
School Bonds	0.075686	\$ 117.96	0.075686	\$ 117.96	0%	
School Districts	0.708894	\$ 1,104.85	0.708894	\$ 1,104.85	0%	
TIF	0.000000	\$ -	0.000000	\$ -	0%	
Townships	0.000000	\$ -	0.000000	\$ -	0%	
Totals	1.400291	\$ 2,182.44	1.803111	\$ 2,810.26	28.77%	